

Message Text

CONFIDENTIAL

PAGE 01 USUN N 00152 01 OF 06 180337Z
ACTION IO-14

INFO OCT-01 AF-10 EUR-12 ISO-00 CIAE-00 DODE-00
NSAE-00 NSCE-00 SSO-00 USIE-00 INRE-00 PM-05 H-01
INR-07 L-03 PA-01 PRS-01 SP-02 SS-15 HA-05
TRSE-00 ACDA-12 /089 W
-----037712 180454Z /13

O 180102Z JAN 78
FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC IMMEDIATE 9111
INFO AMEMBASSY BONN
AMEMBASSY DAR ES SALAAM
AMEMBASSY LAGOS
AMEMBASSY LONDON
AMEMBASSY LUSAKA
AMEMBASSY MAPUTO
AMEMBASSY OTTAWA
AMEMBASSY PARIS
AMEMBASSY PRETORIA IMMEDIATE
AMCONSUL CAPETOWN IMMEDIATE

C O N F I D E N T I A L SECTION 1 OF 6 USUN 0152

E.O. 11652: GDS
TAGS: PORG, SF, WA
SUBJECT: NAMIBIA: ADDITIONAL CHANGES TO PROPOSAL

REF: (A) STATE 3013; (B) USUN 019; (C) USUN 5801 (1977)

1. CONTACT GROUP MET AM JANUARY 17 TO DISCUSS REMAINING
ISSUES RELATING TO SUBSTANCE AND LANGUAGE OF WESTERN FIVE
PROPOSAL FOR A NAMIBIAN SETTLEMENT. GROUP PRIMARILY
FOCUSED ON THOSE ISSUES DISCUSSED REF B AND AGREED ON
ADDITIONAL TEXTUAL CHANGES. WITH THESE LATEST CHANGES,
GROUP IS NOW SUBMITTING ENTIRE TEXT TO CAPITALS FOR
REVIEW. FOR REVISED TEXT, SEE PARAGRAPH THREE.
(PREVIOUS TEXT CONTAINED REF C AND UPDATED REF B.)
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 USUN N 00152 01 OF 06 180337Z

2. FOLLOWING ARE THE TEXTUAL CHANGES MADE BY THE
CONTACT GROUP JANUARY 17 AD REFERENDUM TO CAPITALS:
(A) PARAGRAPH SEVEN, SECTION B: DELETE SECOND
SENTENCE.
(B) PARAGRAPH EIGHT, SECTION D: SHOULD BE REWRITTEN
AS FOLLOWS: " A MILITARY SECTION OF THE UNITED NATIONS

TRANSITION ASSISTANCE GROUP TO ENSURE THAT THE PROVISIONS OF THE AGREED SOLUTION WILL BE OBSERVED BY ALL PARTIES. IN ESTABLISHING THE MILITARY SECTION OF UNTAG, THE SECRETARY GENERAL WILL KEEP IN MIND OPERATIONAL AND LOGISTICAL REQUIREMENTS"

(C) PARAGRAPH EIGHT, SECTION E: FIRST SENTENCE SHOULD BE REWRITTEN AS FOLLOWS: "PROVISION WILL BE MADE FOR SWAPO PERSONNEL OUTSIDE OF THE TERRITORY TO RETURN PEACEFULLY TO NAMIBIA THROUGH DESIGNATED ENTRY POINTS TO PARTICIPATE FREELY IN THE POLITICAL PROCESS."

IN THE ANNEX:

(D) WITHIN TWELVE WEEKS: SAG: SECOND SENTENCE: REPLACE "BASES" WITH "MILITARY INSTALLATIONS."

(E) WITHIN TWELVE WEEKS: UN: SHOULD BE REWRITTEN SO THAT UN SECTION READS AS FOLLOWS: "ALL UN ACTIVITY CONTINUES. MILITARY SECTION OF UNTAG AT MAXIMUM DEPLOYMENT."

(F) TWO DAYS AFTER DATE OF CERTIFICATION OF ELECTION: UN: DELETE "UN ACTIVITY CONTINUES."

3. REVISED TEXT FOLLOWS:
QUOTE PROPOSAL FOR A SETTLEMENT
OF THE NAMIBIAN SITUATION

I. INTRODUCTION
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 USUN N 00152 01 OF 06 180337Z

1. BEARING IN MIND THEIR RESPONSIBILITIES AS MEMBERS OF THE SECURITY COUNCIL OF THE UNITED NATIONS, THE GOVERNMENTS OF CANADA, FRANCE, THE FEDERAL REPUBLIC OF GERMANY, THE UNITED KINGDOM AND THE UNITED STATES HAVE CONSULTED WITH THE VARIOUS PARTIES INVOLVED WITH THE NAMIBIAN SITUATION WITH A VIEW TO ENCOURAGING AGREEMENT ON THE TRANSFER OF AUTHORITY IN NAMIBIA TO AN INDEPENDENT GOVERNMENT IN ACCORDANCE WITH RESOLUTION 385, ADOPTED UNANIMOUSLY BY THE SECURITY COUNCIL ON 30 JANUARY 1976.

2. TO THIS END, OUR GOVERNMENTS HAVE DRAWN UP A PROPOSAL FOR THE SETTLEMENT OF THE NAMIBIAN QUESTION DESIGNED TO BRING ABOUT A TRANSITION TO INDEPENDENCE DURING 1978 WITHIN A FRAMEWORK ACCEPTABLE TO THE PEOPLE OF NAMIBIA AND THUS TO THE INTERNATIONAL COMMUNITY. THE KEY TO AN INTERNATIONALLY ACCEPTABLE TRANSITION TO INDEPENDENCE IS FREE ELECTIONS FOR THE WHOLE OF NAMIBIA AS ONE POLITICAL ENTITY WITH APPROPRIATE UNITED NATIONS SUPERVISION AND CONTROL. A RESOLUTION WILL BE REQUIRED IN THE SECURITY COUNCIL REQUESTING THE SECRETARY GENERAL TO APPOINT A UNITED NATIONS SPECIAL REPRESENTATIVE WHOSE TASK WILL BE TO ENSURE THE ESTABLISHMENT OF CONDITIONS THAT WILL ALLOW

FREE AND FAIR ELECTIONS AS REQUIRED BY RESOLUTION 385.
THE CENTRAL TASK OF THE SPECIAL REPRESENTATIVE WILL BE TO
ENSURE THE FAIRNESS AND IMPARTIALITY OF THE ELECTORAL
PROCESS. THE SPECIAL REPRESENTATIVE WILL BE ASSISTED BY A
UNITED NATIONS TRANSITION ASSISTANCE GROUP.

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 USUN N 00152 02 OF 06 180405Z
ACTION IO-14

INFO OCT-01 AF-10 EUR-12 ISO-00 CIAE-00 DODE-00
NSAE-00 NSCE-00 SSO-00 USIE-00 INRE-00 PM-05 H-01
INR-07 L-03 PA-01 PRS-01 SP-02 SS-15 HA-05
TRSE-00 ACDA-12 /089 W
-----037944 180453Z /13

O R 180102Z JAN 78
FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC IMMEDIATE 9112
INFO AMEMBASSY BONN
AMEMBASSY DAR ES SALAAM
AMEMBASSY LAGOS
AMEMBASSY LONDON
AMEMBASSY LUSAKA
AMEMBASSY MAPUTO
AMEMBASSY OTTAWA
AMEMBASSY PARIS
AMEMBASSY PRETORIA IMMEDIATE
AMCONSUL CAPETOWN IMMEDIATE

C O N F I D E N T I A L SECTION 2 OF 6 USUN 0152

3. THE PURPOSE OF THE ELECTORAL PROCESS IS THE ELECT
REPRESENTATIVES TO A NAMIBIAN CONSTITUENT ASSEMBLY WHICH
WILL ADOPT THE CONSTITUTION FOR AN INDEPENDENT AND SOVEREIGN NAMIBIA.
AUTHORITY WOULD BE TRANSFERRED DURING 1978 TO THE GOVERNMENT
OF NAMIBIA.

4. A MORE DETAILED DESCRIPTION OF THE PROPOSAL IS
CONTAINED BELOW. OUR GOVERNMENTS BELIEVE THAT HIS PROPOSAL
PROVIDES AN EFFECTIVE BASIS FOR IMPLEMENTING RESOLUTION 385
WHILE TAKING ADEQUATE ACCOUNT OF THE INTERESTS OF ALL
PARTIES INVOLVED. IN CARRYING OUT HIS RESPONSIBILITIES THE
SPECIAL REPRESENTATIVE WILL DEAL WITH THE OFFICIAL APPOINTED
BY SOUTH AFRICA (THE ADMINISTRATOR GENERAL) TO ENSURE THE
ORDERLY TRANSITION TO INDEPENDENCE. THIS WORKING ARRANGEMENT

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 USUN N 00152 02 OF 06 180405Z

SHALL IN NO WAY CONSTITUTE RECOGNITION OF THE SOUTH SOUTH AFRICAN PRESENCE IN AND ADMINISTRATION OF NAMIBIA.

II. THE ELECTORAL PROCESS

5. IN ACCORDANCE WITH SECURITY COUNCIL RESOLUTION 385, FREE ELECTIONS WILL BE HELD, FOR THE WHOLE OF NAMIBIA AS ONE POLITICAL ENTITY, TO ENABLE THE PEOPLE OF NAMIBIA TO FREELY AND FAIRLY DETERMINE THEIR OWN FUTURE. THE ELECTIONS WILL BE UNDER THE SUPERVISION AND CONTROL OF THE UNITED NATIONS IN THAT, AS A CONDITION TO THE CONDUCT OF THE ELECTORAL PROCESS, THE ELECTIONS THEMSELVES, AND THE CERTIFICATION OF THEIR RESULTS, THE UNITED NATIONS SPECIAL REPRESENTATIVE WILL HAVE TO SATISFY HIMSELF AS TO THE FAIRNESS AND APPROPRIATENESS OF ALL ASPECTS OF THE POLITICAL PROCESS AT EACH STAGE. IN THE DISCHARGE OF HIS DUTIES, HE WILL HAVE AT HIS DISPOSAL A SUBSTANTIAL CIVILIAN SECTION OF THE UNITED NATIONS TRANSITION ASSISTANCE GROUP. HE WILL REPORT TO THE SECRETARY GENERAL OF THE UNITED NATIONS, KEEPING HIM INFORMED AND MAKING SUCH RECOMMENDATIONS AS HE CONSIDERS NECESSARY WITH RESPECT TO THE DISCHARGE OF HIS RESPONSIBILITIES. THE SECRETARY GENERAL, IN ACCORDANCE WITH THE MANDATE ENTRUSTED TO HIM BY THE SECURITY COUNCIL, WILL KEEP THE COUNCIL INFORMED.

6. ELECTIONS WILL BE HELD TO SELECT A CONSTITUENT ASSEMBLY WHICH WILL ADOPT A CONSTITUTION FOR AN INDEPENDENT NAMIBIA. THE CONSTITUTION WILL DETERMINE THE ORGANIZATION AND POWERS OF ALL LEVELS OF GOVERNMENT. EVERY ADULT PERSON WHO IS DETERMINED TO BE A NAMIBIA CITIZEN WILL BE ELIGIBLE, WITHOUT DISCRIMINATION OF FEAR OF INTIMIDATION FROM ANY SOURCE, TO VOTE, CAMPAIGN AND STAND FOR ELECTION TO THE CONSTITUENT ASSEMBLY. VOTING WILL BE BY SECRET BALLOT, WITH PROVISIONS MADE FOR THOSE WHO CANNOT READ OR WRITE.

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 USUN N 00152 02 OF 06 180405Z

THE DATE FOR THE BEGINNING OF THE ELECTORAL CAMPAIGN, THE DATE OF ELECTIONS, THE DELINEATION OF ELECTORAL CONSTITUENCIES, THE PREPARATION OF VOTERS ROLLS, AND OTHER ASPECTS OF ELECTORAL PROCEDURES WILL BE PROMPTLY DECIDED UPON SO AS TO GIVE ALL POLITICAL PARTIES AND INTERESTED PERSONS, WITHOUT REGARD TO THEIR POLITICAL VIEWS, A FULL AND FAIR OPPORTUNITY TO ORGANIZE AND PARTICIPATE IN THE ELECTORAL PROCESS. FULL FREEDOM OF SPEECH, ASSEMBLY, MOVEMENT AND PRESS SHALL BE GUARANTEED. ALL OF THESE ELECTORAL PROCEDURES WILL TAKE EFFECT ONLY AFTER THE

UNITED NATIONS SPECAIL REPRESENTATIVE HAS SATISFIED HIMSELF AS TO THEIR FAIRNESS AND APPROPRIATENESS. THE IMPLEMENTATION OF THE ELECTORALPROCESS, INCLUDING THE PROPER REGISTRATION OF VOTERS AND THE PROPOER AND TIMELY TABULATION AND PUBLICATION OF VOTING RESULTS WILL ALSO HAVE TO BE CONDUCTED TO THE SATISFACTION OF THE SPECIAL REPRESENTATIVES.

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 USUN N 00152 03 OF 06 180417Z
ACTION IO-14

INFO OCT-01 AF-10 EUR-12 ISO-00 CIAE-00 DODE-00
NSAE-00 NSCE-00 SSO-00 USIE-00 INRE-00 PM-05 H-01
INR-07 L-03 PA-01 PRS-01 SP-02 SS-15 HA-05
TRSE-00 ACDA-12 /089 W
-----038031 180453Z /13

O R 180102Z JAN 78
FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC IMMEDIATE 9113
INFO AMEMBASSY BONN
AMEMBASSY DAR ES SALAAM
AMEMBASSY LAGOS
AMEMBASSY LONDON
AMEMBASSY LUSAKA
AMEMBASSY MAPUTO
AMEMBASSY OTTAWA
AMEMBASSY PARIS
AMEMBASSY PRETORIA IMMEDIATE
AMCONSUL CAPETOWN IMMEDIATE

C O N F I D E N T I A L SECTION 3 OF 6 USUN 0152

7. THE FOLLOWING REQUIREMENTS WILL BE FULFILLED TO THE SATISFACTION OF THE UNITED NATIONS SPECAIL REPRESENTATIVE IN ORDER TO MEET THEOBJECTIVE OF FREE AND FAIR ELECTIONS:

A) PRIOR TO THE BEGINNING OF THE ELECTORAL CAMPAIGN, THE ADMINISTRATOR GENERAL WILL REPEAL ALL DISCRIMINATORY OR RESTRICTIVE LAWS, REGULATIONS, OR ADMINISTRATIVE DECISIONS WHICH MIGHT ABRIDGE OR INHIBIT THAT OBJECTIVE.

B) ALL NAMIBIAN POLITICAL PRISONERS OR POLITICAL DETAINEES HELD BY THE SOUTH AFRICAN AUTHORITIES WILL BE RELEASED PRIOR TO THE BEGINNING OF THE ELECTORAL CAMPAIGN AND PERMITTED TO PARTIIPATE FULLY AND FREELY IN THAT PROCESS,

WITHOUT RISK OF ARREST, DETENTION, INTIMIDATION OR IMPRISON-
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 USUN N 00152 03 OF 06 180417Z

MENT.

ANY DISPUTES CONCERNING THE RELEASE
OF POLITICAL PRISONERS OR POLITICAL DETAINEES SHALL BE RESOLVED
TO THE SATISFACTION OF THE SPECIAL REPRESENTATIVE.

C) ALL NAMIBIAN REFUGEES OR NAMIBIANS DETAINED OR
OTHERWISE OUTSIDE THE TERRITORY OF NAMIBIA WILL BE PERMITTED
TO RETURN AND PARTICIPATE FULLY AND FREELY IN THE ELECTORAL
PROCESS WITHOUT RISK OF ARREST, DETENTION, INTIMIDATION OR
IMPRISONMENT. SUITABLE ENTRY POINTS WILL BE DESIGNATED FOR
THESE PURPOSES.

D) THE SPECIAL REPRESENTATIVE WITH THE ASSISTANCE
OF THE UNITED NATIONS HIGH COMMISSION FOR REFUGEES AND
OTHER APPROPRIATE INTERNATIONAL BODIES WILL ENSURE THAT
NAMIBIANS REMAINING OUTSIDE OF NAMIBIA ARE GIVEN A FREE AND
VOLUNTARY CHOICE WHETHER TO RETURN. WHERE NECESSARY, PROVISION
WILL BE MADE TO ATTEST TO THE VOLUNTARY NATURE OF DECISIONS
MADE BY NAMIBIANS WHO ELECT NOT TO RETURN TO NAMIBIA.

8. A COMPREHENSIVE CESSATION OF ALL HOSTILE ACTS SHALL
BE OBSERVED BY ALL PARTIES IN ORDER TO ENSURE THAT THE
ELECTORAL PROCESS WILL BE FREE FROM INTERFERENCE AND INTIMIDATION.
ANNEX A DESCRIBES PROVISIONS FOR THE IMPLEMENTATION OF THE
CESSATION OF ALL HOSTILE ACTS, MILITARY ARRANGEMENTS CON-
CERNING THE UNITED NATIONS TRANSITION ASSISTANCE GROUP,
THE WITHDRAWAL OF SOUTH AFRICAN FORCES, AND ARRANGEMENTS
WITH RESPECT TO OTHER ORGANIZED FORCES IN NAMIBIA AND THE
FORCES OF SWAPO. THESE PROVISIONS CALL FOR:

A) A CESSATION OF ALL HOSTILE ACTS BY ALL PARTIES
AND THE RESTRICTION OF SOUTH AFRICAN AND SWAPO ARMED FORCES
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 USUN N 00152 03 OF 06 180417Z

TO ESTABLISHED BASES UNDER UN MONITORING.

B) A PHASED WITHDRAWAL FROM NAMIBIA OF ALL BUT 1500
SOUTH AFRICAN TROOPS WITHIN SIXTEEN WEEKS AND PRIOR TO THE
OFFICIAL START OF THE POLITICAL CAMPAIGN. THE REMAINING SOUTH
AFRICAN FORCE WOULD BE RESTRICTED TO GROOTFONTEIN OR OSHIVELLO OR
BOTH AND MONITORED BY UNITED NATIONS PERSONNEL AND WOULD BE WITH-
DRAWN AFTER THE CERTIFICATION OF THE ELECTION.

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 USUN N 00152 04 OF 06 180357Z
ACTION IO-14

INFO OCT-01 AF-10 EUR-12 ISO-00 CIAE-00 DODE-00
NSAE-00 NSCE-00 SSO-00 USIE-00 INRE-00 PM-05 H-01
INR-07 L-03 PA-01 PRS-01 SP-02 SS-15 HA-05
TRSE-00 ACDA-12 /089 W
-----037865 180453Z /13

O 180102Z JAN 78
FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC IMMEDIATE 9114
INFO AMEMBASSY BONN
AMEMBASSY DAR ES SALAAM
AMEMBASSY LAGOS
AMEMBASSY LONDON
AMEMBASSY LUSAKA
AMEMBASSY MAPUTO
AMEMBASSY OTTAWA
AMEMBASSY PARIS
AMEMBASSY PRETORIA IMMEDIATE
AMCONSUL CAPETOWN IMMEDIATE

C O N F I D E N T I A L SECTION 4 OF 6 USUN 0152

C) THE DEMOBILIZATION OF THE CITIZEN FORCES, COM-
MANDOS, AND ETHNIC FORCES, AND THE DISMANTLING OF THEIR COMMAND
STRUCTURES.

D) A MILITARY SECTION OF THE UNITED NATIONS TRANSI-
TION ASSISTANCE GROUP TO ENSURE THAT THE PROVISIONS OF THE
AGREED SOLUTION WILL BE OBSERVED BY ALL PARTIES. IN ESTABLISHING
THE MILITARY SECTION OF UNTAG, THE SECRETARY GENERAL WILL KEEP
IN MIND OPERATIONAL AND LOGISTICAL REQUIREMENTS.

E) PROVISION WILL BE MADE FOR SWAPO PERSONAL OUTSIDE OF
THE TERRITORY TO RETURN PEACEFULLY TO NAMIBIAN THROUGH
DESIGNATED ENTRY POINTS TO PARTICIPATE FREELY IN THE POLITICAL
PROCESS. THE SPECIAL REPRESENTATIVE WILL BE REQUIRED TO
SATISFY HIMSELF AS TO THE IMPLEMENTATION OF ALL THESE ARR-
ANGEMENTS AND WILL KEEP THE SECRETARY GENERAL INFORMED OF
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 USUN N 00152 04 OF 06 180357Z

DEVELOPMENTS IN THIS REGARD.

9. PRIMARY RESPONSIBILITY FOR MAINTAINING LAW AND ORDER IN NAMIBIAN DURING THE TRANSITION PERIOD SHALL REST WITH THE EXISTING POLICE FORCES. THE ADMINISTRATOR GENERAL TO THE SATISFACTION OF THE UNITED NATIONS SPECIAL REPRESENTATIVE SHALL ENSURE THE GOOD CONDUCT OF THE POLICE FORCES AND SHALL TAKE THE NECESSARY ACTION TO ENSURE THEIR SUITABILITY FOR CONTINUED EMPLOYMENT DURING THE TRANSITION PERIOD. THE SPECIAL REPRESENTATIVE SHALL DECIDE WHEN IT IS APPROPRIATE FOR UNITED NATIONS PERSONNEL TO ACCOMPANY THE POLICE FORCES IN THE DISCHARGE OF THEIR DUTIES. THE UNITED NATIONS SPECIAL REPRESENTATIVE WILL TAKE STEPS TO GUARANTEE AGAINST THE POSSIBILITY OF INTIMIDATION OR INTERFERENCE WITH THE ELECTORAL PROCESS FROM WHATEVER QUARTER.

10. IMMEDIATELY AFTER THE CERTIFICATION OF ELECTION RESULTS, THE CONSTITUENT ASSEMBLY WILL MEET TO ADOPT A CONSTITUTION

FOR AN INDEPENDENT NAMIBIA. IT WILL CONCLUDE ITS WORK AS SOON AS POSSIBLE SO AS TO PERMIT WHATEVER ADDITIONAL STEPS MAY BE NECESSARY PRIOR TO THE INSTALLATION OF AN INDEPENDENT GOVERNMENT OF NAMIBIA DURING 1978.

11. THESE TRANSITIONAL ARRANGEMENTS AND THE ACTIONS OF THE PARTIES IN CARRYING THEM OUT SHALL IN NO WAY PREJUDICE THE TERRITORIAL CLAIMS OF ANY PARTY.

12. NEIGHBORING COUNTRIES SHALL BE REQUESTED TO ENSURE TO THE BEST OF THEIR ABILITIES THAT THE PROVISIONS OF THE TRANSITIONAL ARRANGEMENTS, AND THE OUTCOME OF THE ELECTION, ARE RESPECTED. THEY SHALL ALSO BE REQUESTED TO AFFORD THE NECESSARY FACILITIES TO THE UNITED NATIONS SPECIAL REPRESENTATIVE AND ALL UNITED NATIONS PERSONNEL TO CARRY OUT THEIR ASSIGNED FUNCTIONS.

ATTACHMENT: ANNEX

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 USUN N 00152 05 OF 06 180430Z
ACTION IO-14

INFO OCT-01 AF-10 EUR-12 ISO-00 CIAE-00 DODE-00
NSAE-00 NSCE-00 SSO-00 USIE-00 INRE-00 PM-05 H-01
INR-07 L-03 PA-01 PRS-01 SP-02 SS-15 HA-05
TRSE-00 ACDA-12 /089 W

-----038146 180452Z /13

O 180102Z JAN 78

FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC IMMEDIATE 9115

INFO AMEMBASSY BONN

AMEMBASSY DAR ES SALAAM
AMEMBASSY LAGOS
XMAMASSY LONDON 5353
AMEMBASSY LUSAKA
AMEMBASSY MAPUTO
AMEMBASSY OTTAWA
AMEMBASSY PARIS
AMEMBASSY PRETORIA IMMEDIATE
AMCONSUL CAPETOWN IMMEDIATE

C O N F I D E N T I A L SECTION 5 OF 6 USUN 0152

ANNEX

ABBRAVIATIONS APPEARING IN ANNEX:

AG- ADMINISTRATOR GENERAL;
SAG- SOUTH AFRICAN GOVERNMENT
SWAPO-SOUTH WEST AFRICA PEOPLE'S ORGANIZATION
SYG- SECRETARY GENERAL OF UNITED NATIONS
UN- UNITED NATIONS
UNSR- UNITED NATIONS SPECIAL REPRESENTATIVE
UNSC-UNITED NATIONS SECURITY COUNCIL
UNTAG- UNITED NATIONS TRANSITION ASSISTANCE GROUP
TIMING:

1. AT DATE UNSPECIFIED:

UN: UNSC PASSES RESOLUTION AUTHORIZING SYG TO APPOINT UNSR
AND REQUESTING HIM TO SUBMIT PLAN FOR UN INVOLVEMENT.
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 USUN N 00152 05 OF 06 180430Z

SYG APPOINTS UNSR AND DISPATCHES UN CONTINGENCY PLANNING
GRPUP TO NAMIBIA. SYG BEGINS CONSULTATIONS WITH POTENTIAL
PARTICIPANTS IN UNTAG.

2. WITHIN ONE WEEK OF SECURITY COUNCIL ACTION:

UN: SYG REPORTS BACK TO UNSC.
UNSC PASSES FURTHER RESOLUTION ADOPTING PLAN FOR UN INVOLVEMENT.
PROVISION IS MADE FOR FINANCING

3. TRANSITIONAL PERIOD FORMALLY BEGINS ON DATE OF UNSC PASSAGE
OF RESOLUTION ADOPTING SYG'S PLAN:

SAG: GENERAL CESSATION OF HOSTILE ACTS COMES
UNDER UN SUPERVISION. RESTRICTION TO ESTABLISHED
BASES OF ALL SOUTH AFRICAN FORCES INCLUDING
ETHNIC FORCES.

SWAPO: GENERAL CESSATION OF HISTILE ACTS COMES UNDER
UN SUPERVISION. RESTRICTION TO ESTABLISHED BASES.
UN: UNSR AND STAFF (UNTAG) ARRIVE IN NAMIBIA TO ASSUME
DUTIES.

UN MILITARY PERSONNEL COMMENCE MONITORING OF CESSATION OF
HOSTILE ACTS AND COMMENCE MONITORING OF BOTH SOUTH
AFRICAN AND SWAPO TROOP RESTRICTIONS. BEGIN INFILTRATION
PREVENTION AND BORDER SURVEILLANCE. GEGIN MONITORING
OF POLICE FORCES. BEGIN MONITORING OF CITIZEN FORCES,

COMMANDOS, ETHNIC FORCES, AND MILITARY PERSONNEL PERFORMING
CIVILIAN FUNCTIONS.

UNSR MAKES NECESSARY ARRANGEMENTS FOR COORDINATION WITH
NEIGHBORING COUNTRIES CONCERNING THE PROVISIONS OF
THE TRANSITIONAL ARRANGEMENTS.

4. WITHIN SIX WEEKS:

SAG: RESTRICTION TO ESTABLISHED BASES CONTINUES.

FORCE LEVELS REDUCED TO 12,000 MEN.

SWAPO: RESTRICTION TO ESTABLISHED BASES CONTINUES.

UN. APPROPRIATE ACTION BY UN HIGH COMMISSIONER FOR
REFUGEES OUTSIDE NAMIBIAN TO ASSIST IN RETURN

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 USUN N 00152 05 OF 06 180430Z

OF EXILES.

ALL UN ACTIVITY CONTINUES.

OTHER ACTION: ESTABLISHMENT IN NAMIBIA OF PROVISIONS TO
FACILITATE RETURN OF EXILES.

ESTABLISHMENT AND PUBLICATION OF GENERAL

RULES FOR ELECTIONS.

RELEASE OF POLITICAL PRISONERS/ DETAINEES WHEREVER HELD
HAS BEGUN.

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 USUN N 00152 06 OF 06 180438Z

ACTION IO-14

INFO OCT-01 AF-10 EUR-12 ISO-00 CIAE-00 DODE-00

NSAE-00 NSCE-00 SSO-00 USIE-00 INRE-00 PM-05 H-01

INR-07 L-03 PA-01 PRS-01 SP-02 SS-15 HA-05

TRSE-00 ACDA-12 /089 W

-----038176 180452Z /13

O R 180102Z JAN 78

FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC IMMEDIATE 9116

INFO AMEMBASSY BONN

AMEMBASSY DAR ES SALAAM

AMEMBASSY LAGOS

AMEMBASSY LONDON

AMEMBASSY LUSAKA

AMEMBASSY MAPUTO

AMEMBASSY OTTAWA

AMEMBASSY PARIS
AMEMBASSY PRETORIA IMMEDIATE
AMCONSUL CAPETOWN IMMEDIATE

C O N F I D E N T I A L SECTION 6 OF 6 USUN 0152

TIMING

OTHER ACTION: (CONTINUED)

COMPLETION OF REPEAL OF DISCRIMINATORY LAWS
AND RESTRICTIVE LEGISLATION.
DISMANTLEMENT OF COMMAND STRUCTURES OF
CITIZEN FORCES, COMMANDOS AND ETHNIC FORCES,
INCLUDING THE WITHDRAWAL OF ALL SOUTH AFRICAN
SOLIDERS ATTACHED TO THESE UNITS.
ALL ARMS (OTHER THAN PERSONAL), MILITARY
EQUIPMENT, AND AMMUNITION POSSESSED BY MEMBERS
OF CITIZEN FORCES AND COMMANDOS CONFINED TO
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 USUN N 00152 06 OF 06 180438Z

DRILL HALLS UNDER UN SUPERVISION. AG TO
ENSURE THAT NONE OF THESE FORCES WILL DRILL
OR CONSTITUTE AN ORGANIZED FORCE DURING THE
TRANSITIONAL PERIOD EXCEPT UNDER ORDER OF THE
AG WITH THE CONCURRENCE OF UNSR.
AG WITH CONCURRENCE OF UNSR DETERMINES WHETHER
AND UNDER WHAT CIRCUMSTANCES THOSE MILITARY
PERSONNEL PERFORMING CIVILIAN FUNCTIONS WILL
CONTINUE THOSE FUNCTIONS.

5. WITHIN NINE WEEKS:

SAG: RESTRICTION TO ESTABLISHED BASES CONTINUES.
FORCES LEVELS REDUCED TO 8,000 MEN.

SWAPO: RESTRICTION TO ESTABLISHED BASES CONTINUES.
PEACEFUL REPATRIATION UNDER UN SUPERVISION
STARTS FOR RETURN THROUGH DESIGNATED ENTRY POINTS.

UN: ALL UN ACTIVITY CONTINUES.

6. WITHIN TWELVE WEEKS:

SAG: FORCE LEVELS REDUCED TO 1500 MEN, RESTRICTED
TO GROOTFONTEIN OR OSHIVELLO OR BOTH.
ALL MILITARY INSTALLATIONS ALONG NORTHERN BORDER
WOULD BY NOW EITHER BE DEACTIVATED OR PUT UNDER
CIVILIAN CONTROL UNDER U.N. SUPERVISION.

SWAPO: RESTRICTION TO ESTABLISHED BASES CONTINUES.

UN: ALL UN ACTIVITY CONTINUES.

MILITARY SECTION OF UNTAG AT MAXIMUM DEPLOYMENT.

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 USUN N 00152 06 OF 06 180438Z

OTHER ACTION: COMPLETION OF RELEASE OF POLITICAL PRISONERS/
DETAINEES WHEREEVER HELD.

7. START OF THIRTEENTH WEEK:

OTHER ACTION: OFFICIAL START OF CAMPAIGN OF ABOUT FORU
MONTHS' DURATION.

8. ON DATE ESTABLISHED BY AG TO SATISFACTION OF UNSR:

OTHER ACTION: ELECTION TO CONSTITUENT ASSEMBLY.

9. TWO DAYS AFTERDATE OF CERTIFICATION OF ELECTION:

SAG: COMPLETION OF WITHDRAWAL.

SWAPO: CLOSURE OF ALL BASES.

OTHER ACTION: CONVENING OF CONSTITUENT ASSEMBLY

10. AT DATE UNSPECIFIED:

OTHER ACTION: CONCLUSION OF CONSTITUENT ASSEMBLY AND WHATEVER
ADDITIONAL STEPS MAY BE NECESSARY PRIOR TO
INSTALLATION OFNEW GOVERNMENT

11. BY DECEMBER 31, 1978 AT LATEST:

OTHER ACTION: INDEPENDENCE

YOUNG

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: POLITICAL SETTLEMENT, AMENDMENTS, NEGOTIATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 18 jan 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978USUNN00152
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780026-0161
Format: TEL
From: USUN NEW YORK
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780148/aaaaboaj.tel
Line Count: 642
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 8bf33be2-c288-dd11-92da-001cc4696bcc
Office: ACTION IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 12
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 78 STATE 3013, 78 USUN NEW YORK 19, 78 USUN NEW YORK 5801
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 25 apr 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3751175
Secure: OPEN
Status: NATIVE
Subject: NAMIBIA: ADDITIONAL CHANGES TO PROPOSAL
TAGS: PORG, PDEV, SF, WA
To: STATE
Type: TE
vdkgvwkey: odhc://SAS/SAS.dbo.SAS_Docs/8bf33be2-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014